
Risk Communication

Rapporteur's report

E. van Deventer

Radiation Programme

World Health Organization

Organizer:

Federal Office for Radiation Protection
P.O. Box 10 01 49
D-38201 Salzgitter
Germany
www.bfs.de

Venue:

National Research Center for Environment
and Health" (GSF)
Room Nr. 106 (big lecture room), building 33
Ingolstaedter Landstrasse 1
D-85764 Oberschleissheim
Germany
www.gsf.de

Contact:

Christiane Poelzl
Phone: +49 (0)3018 333-2144
Fax: +49 (0)3018 333-2205
Email : cpoelzl@bfs.de

How to get there

From the airport:

Take the suburban railway **S-Bahn** (line **S1**) to **Feldmoching**, from there take the underground **UBahn** (line **U2/U8**) to "**Am Hart**" stop, then take **bus 294** (Garching-Hochbrück, 20 minute service, between 10 a.m. und 3 p.m. hourly service) to stop "**Neuherberg, Forschungszentrum**".

Or take the suburban railway **S-Bahn** (line **S8**) to **Central Station**. From Central Station take the underground **U-Bahn** (line **U2/U8** towards **Feldmoching**) to the stop "**Am Hart**", then take **bus 294** (see above).

Location:

The Neuherberg research centre is located in the north of Munich, approximately 800 m beyond the city boundary.

Distance from city centre approximately 12km. **Distance from airport** approximately 30km.



ELECTROMAGNETIC FIELDS

**German Mobile
Telecommunication Research
Programme**

**International
Workshop on Final
Results of Risk
Communication
Projects**

**Federal Office for Radiation
Protection**

Munich/Oberschleissheim

October 18-19 2006

Objective

- The aim of this workshop was to discuss the results of the risk communication projects conducted within the research programme
- http://www.emf-forschungsprogramm.de/abschlussphase/KP_intFG_Risiko.html

Programme

Wednesday, 18th October

10:30 Introduction / Welcome by DfS and BMU

Session 1

Risk perception EMF

11:00 Identifying the general public's fears and
11:30 anxieties with regard to the possible risks of
high frequency electromagnetic fields of
mobile telecommunications (annual surveys
since 2003) (J. Belz)

11:35 Analysis of target groups for differentiated
12:05 information (C. Poelzl)

12:10 Lunch break 12:10 – 13:30

13:30 A socio-psychological analysis of the
14:00 characteristics and needs for information
and communication of electromagnetic
hypersensitive persons (S. Ulmer)

14:05 Panel Discussion to Session 1

14:45 Coffee break 14:45 – 15:15

Session 2

Information and communication measures

15:15 Examination of the knowledge and effects
15:45 of information activities in the field of mobile
telecommunications and determination of
further approaches to improve information
of different population groups (U. Pfenning)

15:50 EMF-Portal: Internet Information System
16:20 and Literature Database on Biomedical
Effects of Electromagnetic Fields
(R. Wienert)

16:25 Panel Discussion to Session 2

17:00 End of Day 1

Programme

Thursday, 19th October

Session 3

Site acquisition in Germany - Risk communication in local settings

09:30 Introduction: Site acquisition process in
09:50 Germany – Framework, Regulation,
Practice (D. Gerhardt)

09:55 Realisation of the self commitment
10:25 (A. Seidel-Schulze)

10:30 Discussion

11:00 Coffee break 11:00 – 11:30

11:30 Support of the co-operation between the
12:10 mobile telecommunication actors by the
local agenda 21 (A. Hoffmann)

12:15 Lunch break 12:15 – 13:30

13:30 Development of an online manual for
14:00 successful siting processes and risk
communication in the field of mobile
phone conflicts (O. Renn)

14:05 Mediation as a possible alternative
14:35 dispute resolution method in the site
acquisition process (K. Winkler)

14:40 Panel Discussion to Session 3

15:15 Final Discussion

16:00 Close of Workshop

Rapporteur: Emilie van Deventer

Session 1: Risk Perception EMF

- Identifying the general public's fears and anxieties with regard to the possible risks of high frequency electromagnetic fields of mobile telecommunications

Janina Belz, Institute for Applied Social Sciences (Infas), Bonn

Mobile Telecommunication Compared to Other Risk Factors

Results 2006

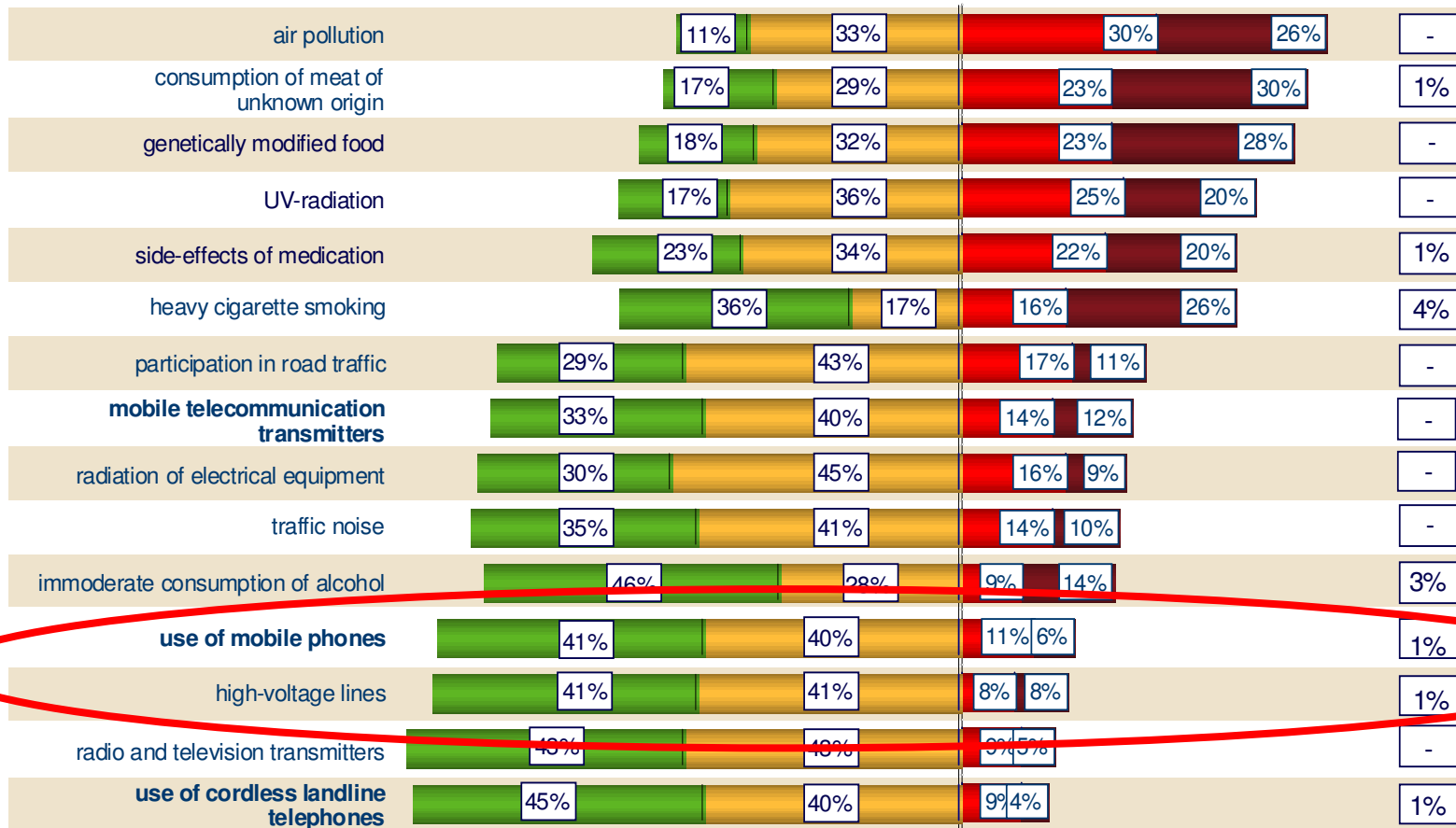
level of concern with regard to possible health effects

source/risk factor

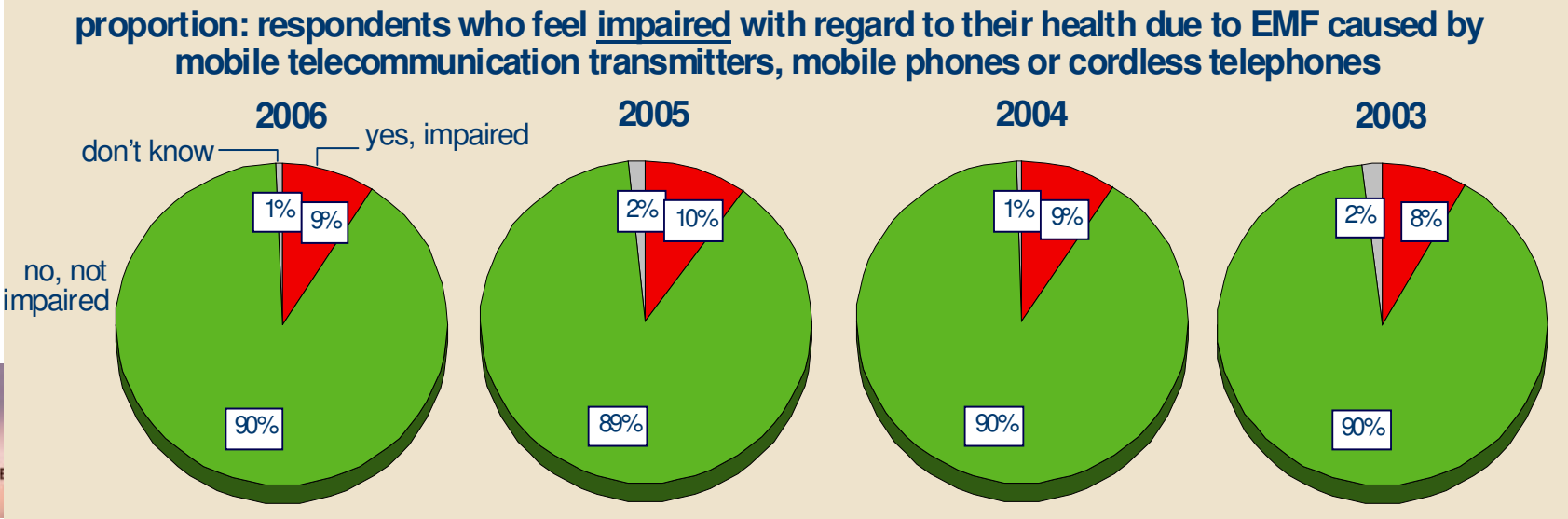
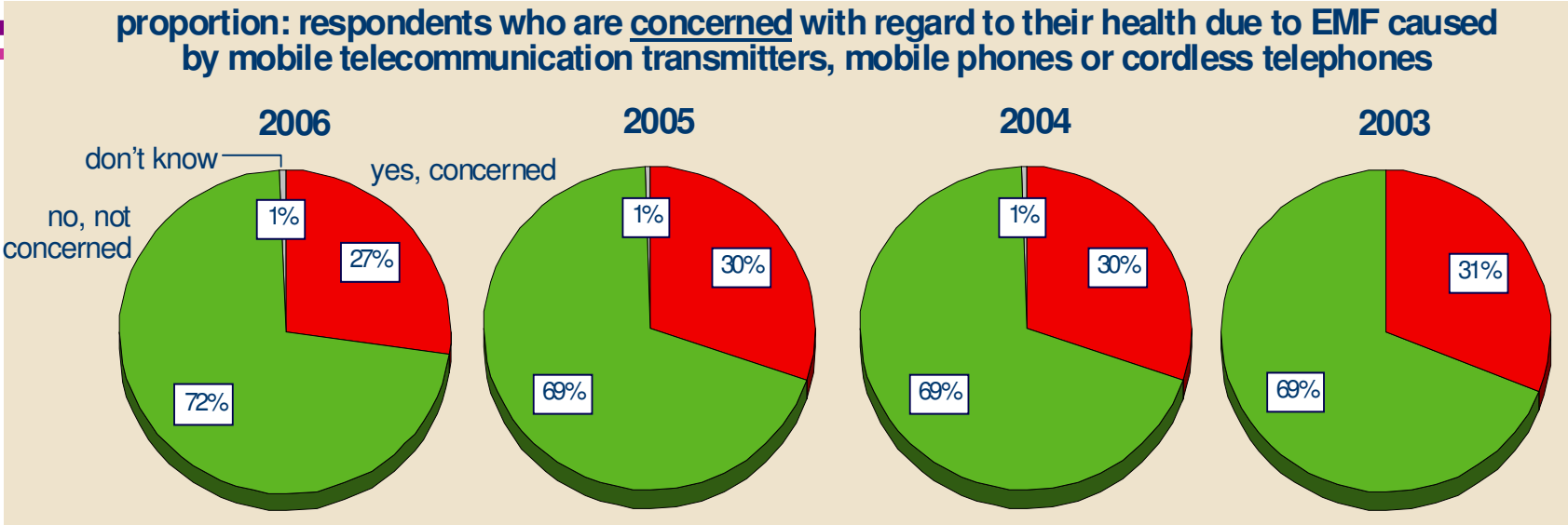
(sorted by proportion "quite strong/strong concerns")



"does not apply",
no contact with this
factor



Concern and Impairment Regarding Electromagnetic Fields of Mobile Telecommunication



Session 1: Risk Perception EMF

- Identifying the general public's fears and anxieties with regard to the possible risks of high frequency electromagnetic fields of mobile telecommunications

Janina Belz, Institute for Applied Social Sciences (Infas), Bonn

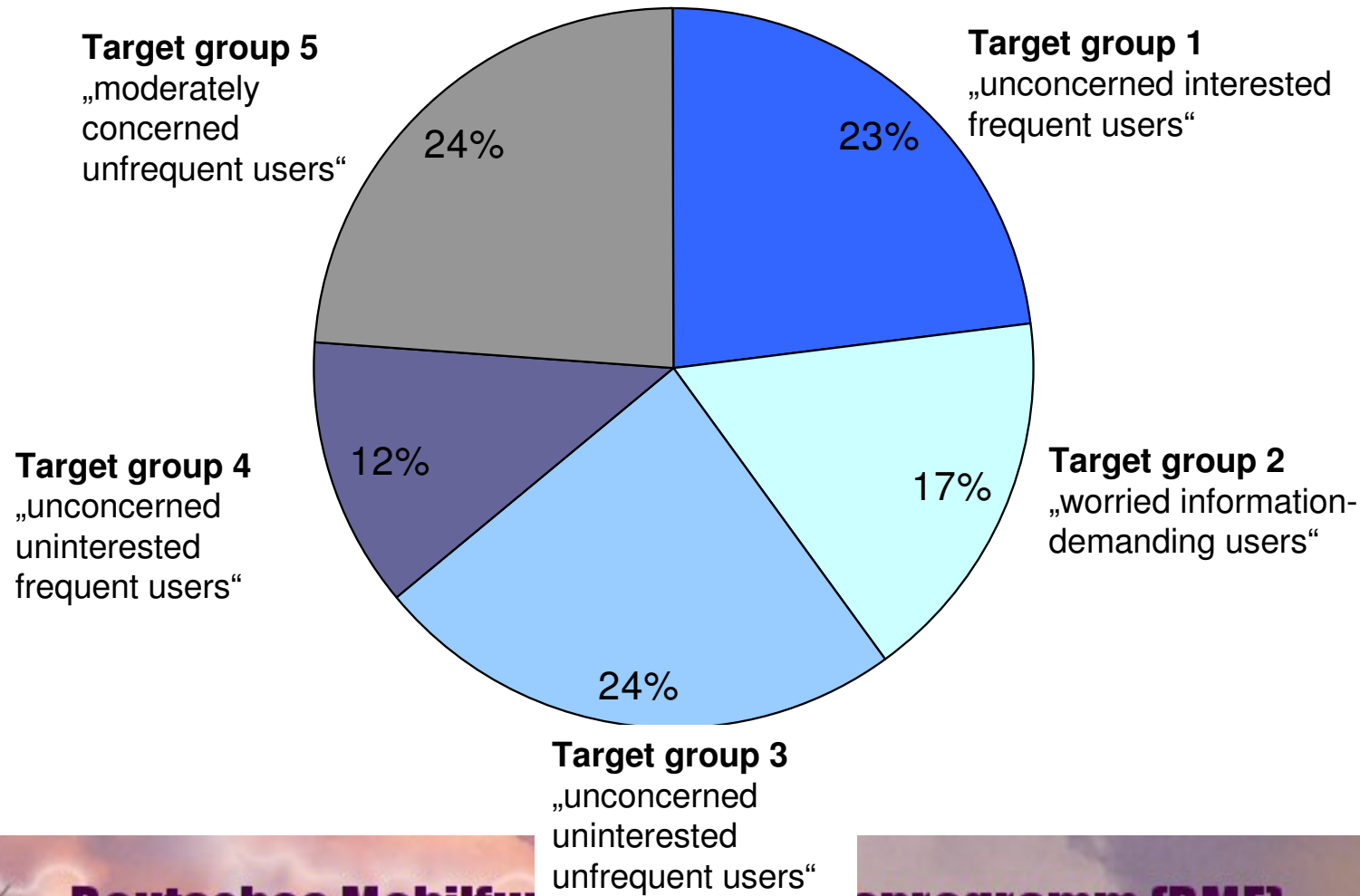
- **Analysis of target groups for differentiated information**

C. Pölzl, BfS

- **A socio-psychological analysis of the characteristics and needs for information and communication of electromagnetic hypersensitive persons**

Svend Ulmer, Katalyse e.V., Institute for applied environmental research

5 Target groups - proportion in population



Session 2: Information and Communication Measures

- **Examination of the knowledge and effects of information activities in the field of mobile telecommunications and determination of further approaches to improve information of different population groups**

Uwe Pfenning, Dialogik gGmbH

- **EMF-Portal: Internet Information System and Literature Database on Biomedical Effects of Electromagnetic Fields**

Roman Wienert, Aachen University

<http://www.emf-portal.org>

Sign Up Credits Contact Deutsche Version English Version

powered by femu Site Search: in glossary

EMF-PORTAL

Not logged in.

Home Objectives

Publication Query
Standard Query
Detailed Query
Topics

Glossary





Exposure Sources

Basics

Links

Current status:
11795 collected publications.
(as of 17. Jun 2008)

Information on the Effects of Electromagnetic Fields

 Publication Query	 Glossary	 Exposure Sources	 Basics
--	---	---	---

New Extractions

17.06.08: Magnetic field anti-inflammatory effects in Crohn's disease depends upon viability and cytokine profile of the immune competent cells.
Kaszuba-Zwoinska J, Ciecko-Michalska I, Madroszkiewicz D, Mach T, Słodowska-Hajduk Z, Rokita E, Zaraska W, Thor P in: J Physiol Pharmacol 2008; 59 (1): 177 - 187

13.06.08: EEG bioeffects on cochlear deaf from cellular phones.
Bardasano JL, Alvarez-Ude J, Gutierrez I, Raposo M, Goya R in: Environmentalist, The 2007; 27 (4): 519 - 523

13.06.08: In vitro assessment of clastogenicity of mobile-phone radiation (835 MHz) using the alkaline comet assay and chromosomal aberration test

New Publications

16.06.2008: Exposure to low level GSM 935 MHz radiofrequency fields does not induce apoptosis in proliferating or differentiated murine neuroblastoma cells.
Moquet J, Ainsbury E, Bouffler S, Lloyd D in: Radiat Prot Dosimetry 2008

13.06.2008: Occupational electromagnetic fields and leukemia and brain cancer: an update to two meta-analyses.
Kheifets L, Monroe J, Vergara X, Mezei G, Affi AA in: J Occup Environ Med 2008; 50 (6): 677 - 688

10.06.2008: Analysis of individual- and school-level clustering of power frequency magnetic fields.
Lin IF, Li CY, Wang JD in: Bioelectromagnetics 2008; in press

Please help us to better supply your needs!

Which (occupational) group do you belong to? (Multiple answers possible)

- EMF-related occupation
- physician
- scientist
- politician/official
- journalist
- jurist
- interested citizen
- novice in electromagnetism



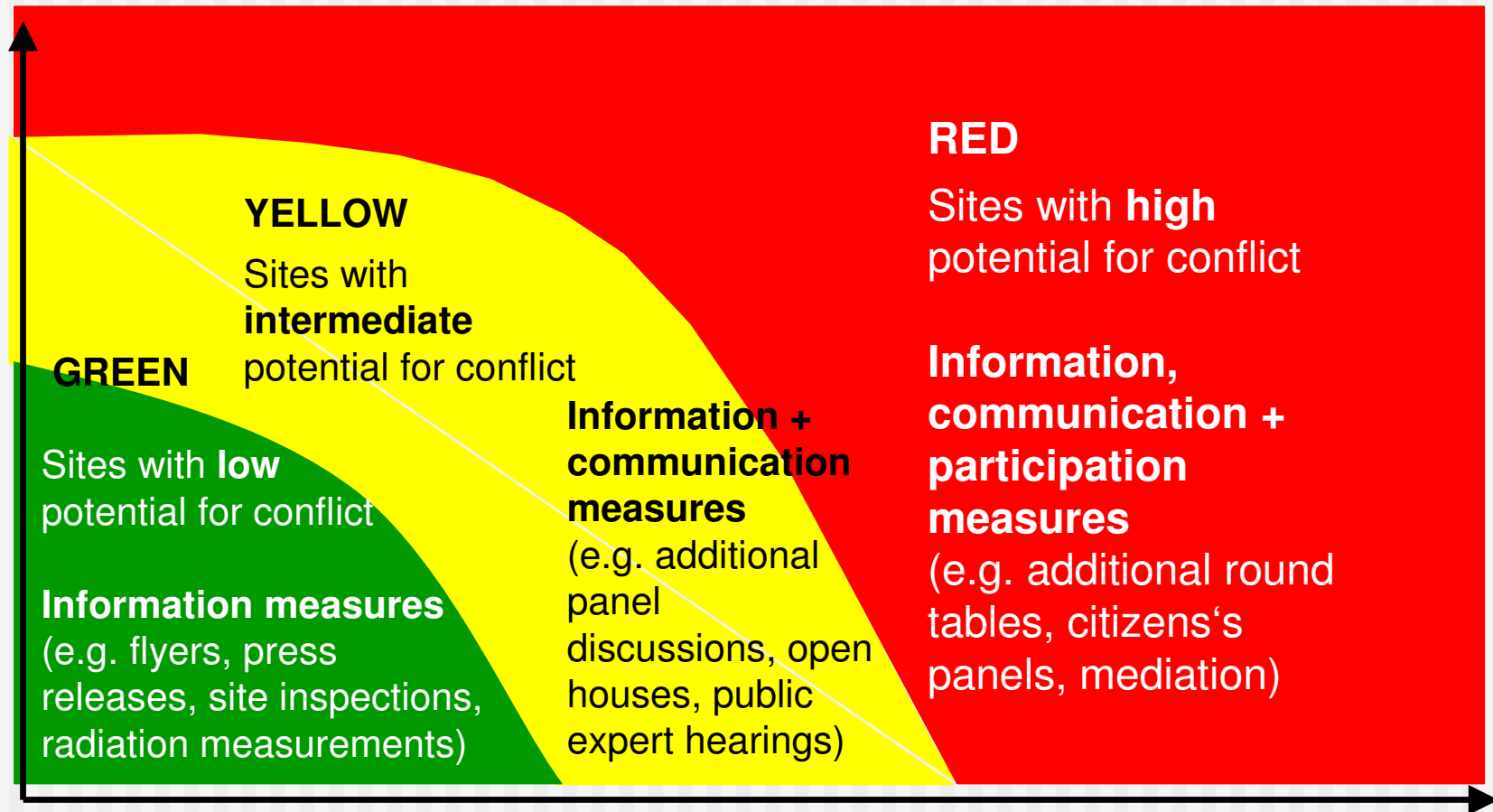
Session 3: Site Acquisition in Germany - Risk Communication in Local Settings

- **Introduction: Site acquisition process in Germany – Framework, Regulation, Practice**
Dietmar Gerhardt, E-Plus Mobilfunk GmbH & co. KG
- **Realization of the self commitment of mobile network operators**
A. Seidel-Schulze, German Institute of Urban Affairs (Difu), Berlin

Session 3: Site Acquisition in Germany - Risk Communication in Local Settings

- Introduction: Site acquisition process in Germany – Framework, Regulation, Practice
Dietmar Gerhardt, E-Plus Mobilfunk GmbH & co. KG
- Realization of the self commitment of mobile network operators
A. Seidel-Schulze, German Institute of Urban Affairs (Difu), Berlin
- **Support of the co-operation between the mobile telecommunication actors by the local agenda 21**
A. Hoffmann, agenda-transfer Agency for Sustainability, Bonn
- **Development of an online manual for successful siting processes and risk communication in the field of mobile phone conflicts**
Ortwin Renn, Dialogik gGmbH

„Traffic Light Model“



Mobilfunk

Ratgeber
für Kommunen

[druckversion]

■ **Startseite**

■ [Selbstdiagnose](#)

■ [Standortplanung](#)

■ [Kommunikation](#)

■ [Rechtliche Grundlagen](#)

■ [Technik](#)

■ [Gesundheit](#)

■ **Linksammlung**

-> Suche

Startseite

Ratgeber: Planung von Mobilfunksendeanlagen

Abstimmungs- und Kommunikationsprozesse mit Netzbetreibern und Bürgern

Dieser Ratgeber verfolgt das Ziel, Ihnen schnell und direkt auf die Situation in Ihrer Kommune abgestimmte Informationen bereitzustellen.

-> Konkrete Hilfestellungen:

-> [\[Selbstdiagnose\]](#)

Nach dem Ausfüllen eines Fragebogens erhalten Sie konkrete Hinweise zu Maßnahmen und Kommunikationsstrategien

-> Allgemeine Informationen:

-> [\[Standortplanung\]](#)

Messverfahren / Konzepte / Verträge / Vereinbarungen mit Betreibern / Intra- und interkommunale Abstimmung

-> [\[Gesundheit\]](#)

Wirkungsweise elektromagnetischer Felder / Risikoeinschätzung / Öffentliche Debatte / Beratungseinrichtungen

-> [\[Kommunikation\]](#)

Adressatengerechte Kommunikation / Risikokommunikation / Konfliktschlichtung

-> [\[Technik\]](#)

Funkwellen und elektromagnetische Felder / GSM und UMTS Netze

-> [\[Rechtliche Grundlagen\]](#)

Gesetzlich festgeschriebene Vorgehensweisen

Session 3: Site Acquisition in Germany - Risk Communication in Local Settings

- Introduction: Site acquisition process in Germany – Framework, Regulation, Practice
Dietmar Gerhardt, E-Plus Mobilfunk GmbH & co. KG
- Realization of the self commitment of mobile network operators
A. Seidel-Schulze, German Institute of Urban Affairs (Difu), Berlin
- **Support of the co-operation between the mobile telecommunication actors by the local agenda 21**
A. Hoffmann, agenda-transfer Agency for Sustainability, Bonn
- **Development of an online manual for successful siting processes and risk communication in the field of mobile phone conflicts**
Ortwin Renn, Dialogik gGmbH
- **Mediation as a possible alternative dispute resolution in the site acquisition process**
Klaus Winkler, Sumbiosis GmbH

Discussion

1. What has been achieved by the projects? What are the lessons learned?
2. Where do we still have knowledge gaps?
3. What practical impact do the findings have in the field of information and risk communication?
4. Are there lessons learned that could be transferred to similar situations in the future?

Lessons learned

- Rich database on risk perception within the general public and certain sub-groups
- Magnitude of public concern in the general public rather stable over the years.
- Strong stability in the comparative risk perception
- Need to target information to specific groups
- Municipalities can provide a valuable contribution to solve local conflicts during site acquisition process

Gaps in knowledge

- Communication measures specific to different target groups
- Development of concern and the role of emotions in risk perception
- Importance of trust, credibility and acceptance
- Communicating scientific uncertainties
- Need to involve the medical professionals
- Use has to be made of knowledge acquired so far
- Develop international collaboration on risk communication and risk perception

Practical impact for information and risk communication

- Information requirements have to be met in a more differentiated fashion (content, format and medium)
- Inherent evaluation of risk communication measures
- Municipalities face the need to practice risk communication at the local level and to solve local conflicts emerging during the site acquisition process.
 - assistance for smaller and rural municipalities respective
 - not the municipalities' task to deal with the risk/health issue
 - Monitoring of field levels
- Use of the media for information about EMF



Special Eurobarometer



Electromagnetic Fields

Fieldwork October - November 2006

Publication June 2007

Report

Special Eurobarometer 272a / Wave 66.2 – TNS Opinion & Social

This survey was requested by Directorate General SANCO and coordinated by Directorate General COMMUNICATION

This document does not represent the point of view of the European Commission. The interpretations and opinions contained in it are solely those of the authors.

http://ec.europa.eu/public_opinion/archives/ebs/ebs_272a_en.pdf



Deutsches Mobilfunk Forschungsprogramm (DMF)



Acute vs. chronic...

- 11 May 2006 media reports of a 'cancer cluster' on the top two floors of RMIT University's building caused widespread concern

UNI HEALTH ALARM



Fear: the RMIT building in Bourke St

SEVEN RMIT staff working just metres underneath two mobile phone towers in a CBD building have been diagnosed with brain tumours.

**Kate Jones, Kate Rose
and Ellen Whinnett**

the 17-storey building that are used to route mobile phone calls.

EMF - Microsoft Internet Explorer provided by WHO

File Edit View Favorites Tools Help

Back Forward Stop Home Search Favorites RSS Feeds

Address <http://www.emf.ro/index.php?id=2&L=1> Go Links

Google Web Search

EMF Add Tab

En Ro

Institutul de Sănătate Publică București

EMF INFO


- Main page
- Information
- Measurements Map
- Publications
- FAQ

Search in site

Search in site Search


Ministry of Public health
Institute of Public Health Bucharest
Str. Dr. Leonte nr. 1-3 Sector 5

I live next to a tower



In the rural areas, GSM equipments are normally installed on 25-40 meter high towers, with antennas on top of them. The signal from the antennas is distributed in such a way as to avoid exposure of the surrounding areas to levels of electromagnetic fields exceeding the recommended threshold, while also protecting mobile networks users and inhabitants in the area against exposure risks.

I live on the highest floor



The GSM equipments mounted on high buildings are often seen inside the towns, where it is almost impossible to build dedicated masts. The antennas are mounted in such a way that the EMF levels in the nearby areas are below the recommended threshold and the public using the mobile networks or living in the vicinity are not exposed to health risks.

Done

Start 4 Internet... Risk Commu... Stresa_van... EMF Projec... 2.2 Wienert... D:\IAC 200... 3 Microsof... 23:06



Home

Electromagnetic fields (EMF)

About WHO

[About us](#) | [Publications](#) | [Contact us](#)

Countries

WHO > Programmes and projects > [Electromagnetic fields \(EMF\)](#) > [Publications and information resources](#)

Health topics

Publications

[printable version](#)

Data and statistics

[German version](#)

Programmes and projects

EMF Home

About electromagnetic fields

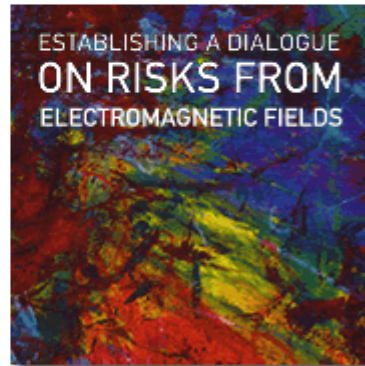
EMF Project

Research

Standards

EMF publications & information resources

Meetings



Download the whole handbook

[:: Herstellen eines Dialogs über die Risiken elektromagnetischer Felder \[pdf 254kb\]](#)

Note regarding the translation

This work was originally published by the World Health Organization in English as *Establishing a Dialogue on Risks from Electromagnetic Fields* in 2002. This German translation was arranged by the German Federal Ministry for the Environment, Nature Conservation and Nuclear Safety, who is responsible for the accuracy of the translation. In case of any discrepancies, the original language will govern. The WHO EMF Project would like to thank Dr Axel Böttger for this translation.

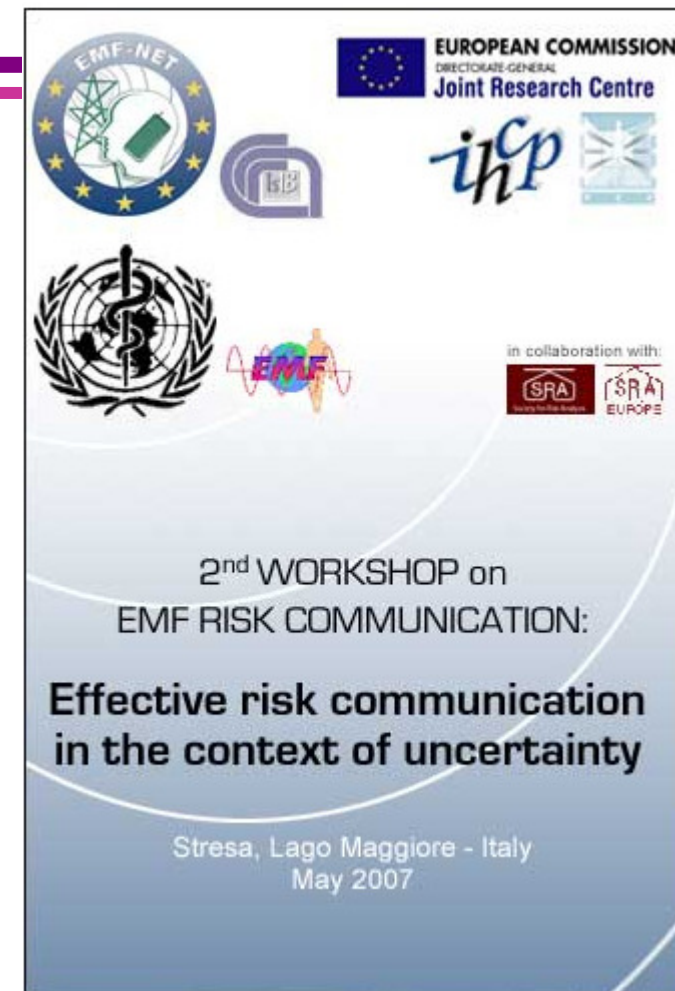
Deutsch - Information zur Uebersetzung

Diese Publikation wurde erstmals im Jahr 2000 unter dem Titel "Establishing a Dialogue on Risks from Electromagnetic Fields" von der Weltgesundheitsorganisation (WHO) herausgegeben. Die deutsche Übersetzung wurde vom Ministerium für Umwelt, Naturschutz und Reaktorsicherheit durchgeführt, das für die Qualität der Übersetzung verantwortlich ist. Im Fall von Abweichungen ist das Original gültig. Das EMF-Projekt der WHO dankt Dr Axel Böttger für diese Übersetzung.



- 2nd Workshop on EMF risk communication on "Effective Risk Communication in the context of uncertainty" (Stresa, Italy, May 2-4 2007)

<http://www.jrc.ec.europa.eu/eis-emf/stresa2007.cfm>





World Health Organization

2006 WHO Research Agenda for Radio Frequency Fields

Introduction

In 1997, the WHO International EMF Project developed a Research Agenda in order to facilitate and coordinate research worldwide on the possible adverse health effects of electromagnetic fields (EMF). In subsequent years, the agenda has undergone periodic review and refinement.

In June 2003, a major update to the Research Agenda was undertaken with the input of an advisory panel of scientific experts. Since then, several of the research needs have been identified and revision was therefore deemed necessary. Also, three specialized working groups have been established since 2003, where research



Social Issues

There are public concerns about possible adverse health effects of RF fields from mobile communications technology. These concerns influence risk management and public acceptance of scientific health risk assessments. Rational risk management should build on evidence stemming from both scientific risk assessments and insights from social studies that investigate this concern through well formulated research.

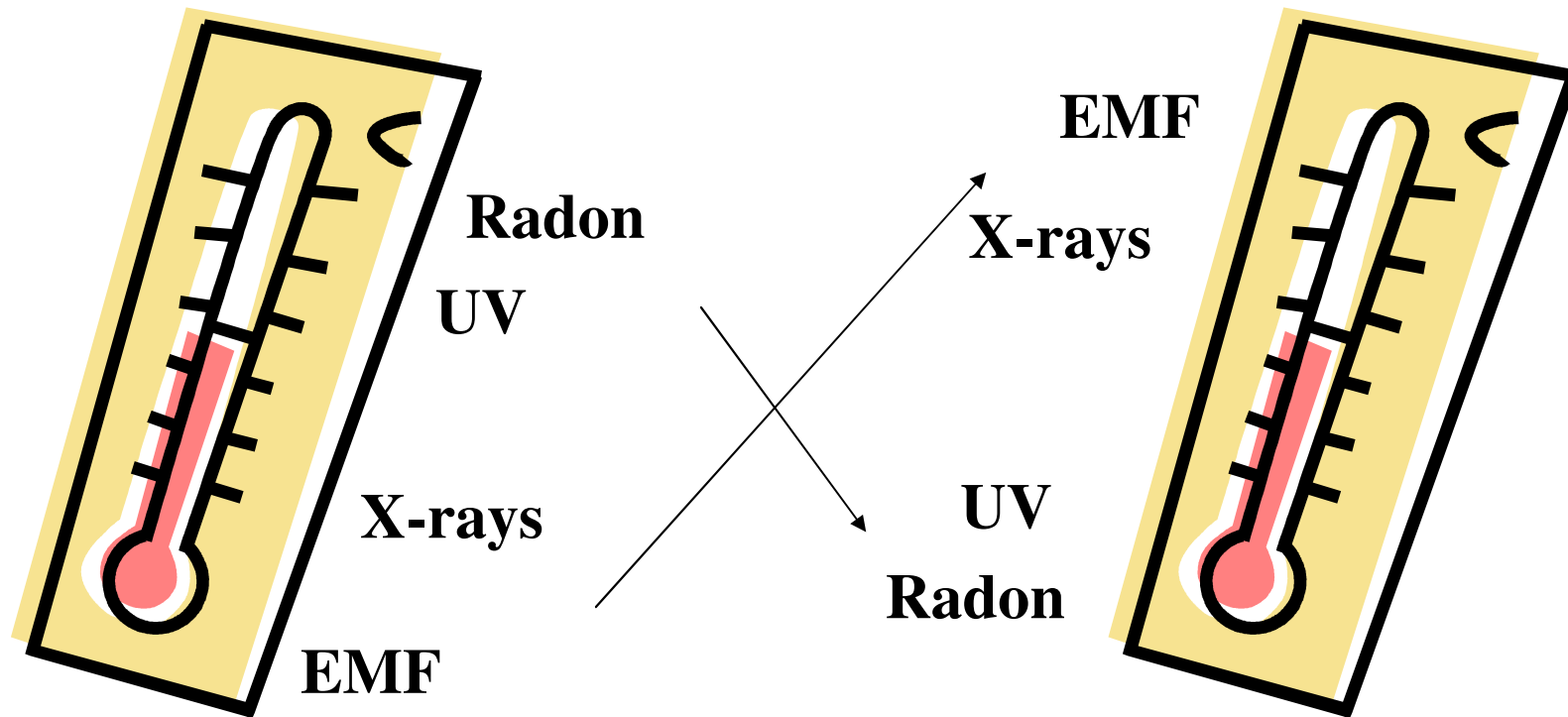
Relatively few studies exist on RF risk perception and risk communication. The published studies have investigated impacts of risk management and risk communication strategies on



Radiation

Public Health

Public Concern



Thank you !!

